- 1 map too just to make sure. I've never been --
- 2 MR. SHOOK: It's much easier once you have gone up
- 3 there.
- 4 JUDGE SIPPEL: That's what I understand.
- All right, I'm up to date. You may go ahead, sir.
- 6 BY MR. SHOOK:
- 7 O Mr. Becker, if you could turn to EB tab 18.
- 8 JUDGE SIPPEL: Are these on the official notice?
- 9 MR. SHOOK: No, sir.
- 10 THE WITNESS: No, the other one.
- 11 JUDGE SIPPEL: This is the motion for stay?
- 12 MR. SHOOK: Correct.
- 13 THE WITNESS: Yes, I see it.
- 14 *O* This is a motion that you authorized?
- 15 A Yes.
- 16 O Go to EB-19.
- 17 A I see it.
- 18 O Is EB-19 a motion you authorized?
- 19 A Yes.
- 20 Q Please turn to EB-22.
- 21 A I have it.
- 22 0 Is EB-22 a news release which Peninsula prepared?
- 23 A Yes.
- 24 O You were the author?
- 25 A I was.

- 1 Q Turn to EB-23, please.
- 2 A I have it.
- 3 Q It's a four-page document. Could you tell is what
- 4 this document is?
- 5 A This is a confidential, although it's not marked,
- 6 and I had requested that it be treated as confidential
- 7 information. It is a document of my income statement, my
- 8 expenses, my balance sheet for December 31, '96 through --
- 9 there is two different dates here. Basically, the income
- statement covers 1999, 2000, 2001, and the balance sheet
- 11 covers -- well, it's essentially the same thing. It's
- 12 12/31/96. Actually, we have four years on the balance
- 13 sheet.
- I do have a question about this.
- 15 O That's something that we can work out.
- 16 A Yeah, I had really requested this be confidential.
- JUDGE SIPPEL: All right. Well, you all can talk
- 18 about that later on, and you could talk about that at the
- 19 lunch break.
- 20 BY MR. SHOOK:
- 21 Q Could you turn to EB-25, please?
- 22 A I have it.
- 23 Q And could you tell us what this document
- 24 represents?
- 25 A It's a representation of some information which is

- 1 supplied to potential clients who -- with the contemplated
- 2 buying time on our radio stations. So an informational
- 3 sales piece.
- 4 Q And did you have any role in its preparation?
- 5 A This document was prepared by Terry Coval, my
- 6 sales manager.
- 7 Q Did you review it or approve it?
- 8 A Yeah, I was aware of it. I'm not sure I expressly
- 9 approved it because I gave this document because he has
- delegated authority to prepare this kind of thing all the
- 11 time, so it's not an issue.
- 12 O Now if you would look at the page numbers down at
- the bottom right, there are pages that go one, two and then
- 14 five.
- 15 A Yes.
- 16 Q Ordinarily, what would pages 3 and 4 be?
- 17 A That question came up in my deposit on, and I
- 18 thought we clarified that.
- 19 Q To help you out, as I understand it they were
- 20 particularized sales pitches for --
- \mathbf{A} Oh, yes.
- 22 Q -- either particular clients or promoting
- 23 particular events?
- 24 A I believe that -- yes, that's -- to the best of my
- 25 knowledge that's what it is. Yeah, that's why it is

- missing, because that gets customized for the client, put
- 2 together in a binder and the whole thing is presented.
- JUDGE SIPPEL: Is there as as-of date for this or
- 4 when did -- the date you started using it, roughly?
- JUDGE SIPPEL: Well, I don't --
- 6 THE WITNESS: I mean, a year, anything?
- 7 THE WITNESS: Well, it refers to KXBA-FM on page 3
- 8 or 5, whichever you choose to call it. It would have to
- 9 have been after we had been on the air March, I believe,
- 10 April of 1999. So it would have to have been after that
- because that station wasn't operating prior to that time.
- 12 So in the last two years, roughly.
- JUDGE SIPPEL: So circa 2000?
- 14 THE WITNESS: Yes.
- 15 BY MR. SHOOK:
- 16 Q And so far as you **know** this is still current, is
- 17 it not?
- 18 A Well, I would have to read the whole thing again.
- 19 Do you want to give me time to do that?
- 20 Q Certainly.
- JUDGE SIPPEL: Go off the record.
- 22 (Pause off the record.)
- THE WITNESS: What was your question?
- 24 BY MR. SHOOK:
- 25 O Whether the letter was still current.

1	Α	Ιt	isn't	now	because	the	translators	have	been

- 2 turned off.
- 3 Q So it would have been current through August 28,
- 4 20023
- 5 A Yes.
- 6 Do you know when sales presentations are made,
- 7 whether there is a separate or additional charge to be made
- 8 for each additional market that is going to be reached?
- In other words, if the salesperson is selling KPEN
- in Homer, this is pre-August 28, 2002 now, when the sales
- 11 presentation is made for KPEN, is there going to be a
- separate charge for the fact that KPEN reaches Seward and
- that KPEN prior to August 28 reached Kodiak, and also
- 14 reached Homer?
- 15 A No. We charge a rate to be on the station. And
- 16 wherever the signal goes the people get the coverage via the
- 17 primary signal plus translators, and the rate that is
- charged really has nothing to do whether or not an ad will
- 19 air in some other market. Some people could care less.
- 20 Others value it. It's a highly variable situation, but we
- 21 essentially sell each station as an entity with the coverage
- 22 that it provides.
- 23 Q In terms of making sales presentations, this again
- is pre-August 28, 2000, what reference, if any, would be
- 25 made to market surveys that showed where or how many people

- would listen to KPEN, for example?
- 2 A Well, we would use, if we had it available, a
- 3 current survey, if we had bought the survey and it's ours to
- 4 use along with the other sales presentation materials, and
- 5 quite often we are asked to provide a cost per point, which
- 6 is a dollar figure per thousand listeners to a buyer.
- 7 And if we bought a survey, for example, the
- 8 Arbitron, then we can give them that detailed information so
- 9 that they know what it's costing them per spot to reach X
- 10 number of people.
- 11 Q In terms of the surveys that you referenced, have
- 12 you ever bought one that covered the entire Kenai Peninsula?
- 13 A Actually, yes, but we also bought the entire --
- well, what we would call the entire Kenai Peninsula, plus
- 15 Kodiak. It was a combined survey of Kodiak, Homer,
- 16 Kenai/Soldotna, and Seward. So we bought a combined survey
- 17 from what was called Wilheit Survey, which is now Eastland
- 18 Resources, I think, and it did cover the whole Kenai
- 19 peninsula, and included Kodiak.
- 20 Q Was that the type of survey that you usually
- 21 bought or did you buy -- ordinarily buy something else?
- 22 A We bought that survey for -- I had a contract, if
- my memory is right, for about five years. We didn't buy it
- last year. The problem was when the renewal came up for
- 25 that survey, the price had escalated from about -- I think

- it was roughly \$5,000, and it had jumped up to about 10.
- 2 And I wasn't going to pay what I felt was becoming an
- 3 exorbitant fee to buy that survey anymore. I could buy the
- 4 Arbitron for roughly less than \$4,000, 3600, something like
- 5 that. So it became a fee issue more so than anything else.
- 6 I wasn't paying that kind of money.
- 7 MR. SHOOK: Oh, Your Honor, I had referenced
- 8 earlier on a letter that the Commission staff had sent to an
- 9 Peninsula relative to the Kenai/Soldotna --
- 10 JUDGE SIPPEL: Yes.
- 11 MR. SHOOK: -- applications. And I did have -- I
- 12 did have it with me. I just didn't realize it. Anyway, I
- would like to have that marked as EB-29.
- JUDGE SIPPEL: Okay, we will mark that. Will you
- 15 just state what the document is? It's a letter?
- 16 MR. SHOOK: It's a one-page letter dated October
- 17 19, 1982. It pertains to File No. BPFT-820414IA. And it
- concerns an application for a new FM translator to serve
- 19 Kenai and Soldotna, and there is a typed name where a
- 20 signature might ordinarily appear, and the typed name is
- 21 Thomas J. English, and that person is identified as part of
- the auxiliary services branch, Federal Communications
- 23 Commission.
- 24 JUDGE SIPPEL: Is he the author of the letter, is
- 25 it from him?

1	MR, SHOOK: It would appear to be that because in
2	the upper right-hand portion of the letter under "Reply
3	Refer to," it has 8930-TJE. TJE being Thomas J. English's
4	initials. And in the ordinary course, that's how letters
5	are identified both in terms of who prepares it, and then
6	the bottom would be who authorized its release.
7	JUDGE SIPPEL: So this is an FCC letter?
8	MR, SHOOK: Correct.
9	JUDGE SIPPEL: From the FCC. And it was the 19th.
10	what was the date on it, the year?
11	MR. SHOOK: October 19, 1982.
12	JUDGE SIPPEL: 1982. Okay. And it's a one-page
13	letter. It's marked for identification as you have
14	described it as the Enforcement Bureau's Exhibit 29 for
15	identification.
16	Now, do we get copies?
17	(The document referred to was
18	marked for identification as
19	EB Exhibit No. 29.)
20	JUDGE SIPPEL: Okay, do you have any questions to
21	ask of the witness about these?
22	MR. SHOOK: No additional questions because I
23	believe that the matter was covered and that there really
24	isn't anything, you know, in addition to what was covered

that needs to be covered

25

1	JUDGE SIPPEL: Are you offering it into evidence?
2	MR. SHOOK: I do.
3	JUDGE SIPPEL: Any objection?
4	MR. SOUTHMAYD: No, Your Honor.
5	JUDGE SIPPEL: It's received in evidence as
6	Bureau's Exhibit No. 29.
7	(The document referred to,
8	previously identified as EB
9	Exhibit No. 29, was received
10	in evidence.)
11	MR. SHOOK: Now as far as documents being admitted
12	into evidence, at this point it's my understanding that
13	there are relatively few
14	JUDGE SIPPEL: That's correct. And we haven't
15	even with the new ones that you brought in since
16	yesterday have been received except for Exhibit 28, which
17	has just been marked. That's subject to a determination.
18	That's a complete as much as you can come up with.
19	MR. SHOOK: Or if Mr. Southmayd happens to find
20	something that I cannot locate.
21	JUDGE SIPPEL: Well, I will take it in. If you
22	have given me everything that you can find, $I'll$ accept it
23	subject to the other ruling on
24	MR. SHOOK: In that case, I do offer EB-28.
25	JUDGE SIPPEL: You can okay, you do subject

- 1 to your ability to supplement at a later date in connection
- with the other supplement, do you have any objection to its
- 3 admission?
- 4 MR. SOUTHMAYD: No, Your Honor.
- JUDGE SIPPEL: And we know that -- all right, then
- 6 it's received in evidence at this point as Bureau Exhibit
- 7 No. 28.
- 8 (The document referred to,
- previously identified as EB
- 10 Exhibit No. 28, was received
- in evidence.)
- JUDGE SIPPEL: All right.
- 13 MR. SHOOK: As far as the exhibits that were
- 14 previously exchanged, I can wait in terms of offering them
- into evidence. It's basically your call, however you would
- 16 like to handle this.
- 17 JUDGE SIPPEL: Well, in light of the ruling, it
- 18 would seem to me that we could just make a there could
- 19 just be an omnibus motion that addresses all of them without
- 20 having to delineate them all. I am receiving them -- it's a
- subject to receiving, I guess, if you want to look at it
- 22 that way. But for purposes of the mechanics and the
- 23 housekeeping, we could bring them in that way.
- MR. SHOOK: Well, in that case, I offer --
- JUDGE SIPPEL: Wait just a second. I want to hear

- 1 from Mr. Southmayd first. And then Mr. Southmayd can do
- 2 what he wishes between now and the prescribed dates.
- How does that sound to you?
- 4 MR. SOUTHMAYD: Your Honor.
- JUDGE SIPPEL: I'm not asking you to waive
- 6 anything.
- 7 MR. SOUTHMAYD: Right. Your Honor, my client has
- 8 been examined on these documents.
- 9 JUDGE SIPPEL: Yes, sir.
- 10 MR. SOUTHMAYD: I assume I will have the
- 11 opportunity to cross-examine.
- JUDGE SIPPEL: Oh, yes.
- MR. SOUTHMAYD: And I wondered if we could wait to
- 14 bring them in until after I finished my portion of the
- 15 examination.
- 16 JUDGE SIPPEL: Makes no difference. But I mean if
- 17 he's -- I could grant that motion. It's not going to impact
- 18 on anything. It's a logistical -- there is two ways of
- 19 doing this. The one way would be the painful way of going
- through these document one at a time, and go through the
- 21 ritual of make a motion, is there any objection, you know, a
- 22 response from me, and then in **all** -- for all practical
- 23 purposes virtually they would all be granted.
- Or we can just do it as I suggested, in a group
- 25 fashion. I will treat them as being received into evidence.

- 1 We can all make our notations to that effect, and you can --
- 2 I mean, whichever way I do it, it isn't going to impact at
- 3 all on what you are going to do. You **do** whatever you want
- 4 to do with these documents.
- 5 MR. SOUTHMAYD: But I would need -- when we waive
- 6 them as a group, with regard to specific exhibits to lodge
- 7 an objection at that point?
- 8 JUDGE SIPPEL: Well, if you think that there are
- 9 certain of these documents that you are going to have an
- objection to or you're going to have more trouble -- not
- 11 trouble, but you are more concerned with than others, then
- we can wait until you are finished, and we can just -- you
- can handle the documents the same way that Mr. Shook did.
- 14 MR. SOUTHMAYD: If we are about to break, could I
- 15 have the time over the break to think about that?
- 16 JUDGE SIPPEL: Why don't we do that.
- 17 MR. SOUTHMAYD: Okay.
- 18 JUDGE SIPPEL: Why don't we do that. That makes a
- 19 lot of sense.
- 20 Did you want to add anything more this?
- MR. SHOOK: Well, only to clarify, because we were
- 22 under -- we had the understanding that if any of the
- documents or material therein to which we referred was
- 24 objectionable, that we were going to get an objection at the
- point in time at which we referenced that material.

- 1 JUDGE SIPPEL: That's true. That's exactly right.
- 2 But we are sort of in that -- you know, we are sort of in
- 3 that time frame now. Once these things are received into
- 4 evidence, that's it, subject to, you know, the right that I
- 5 have given Mr. Southmayd with respect to supplementing them.
- 6 But we obviously want to get -- I mean, I have a distinct
- 7 interest in getting these in the record so that we can pass
- 8 that phase and get into the more important stuff.
- 9 But you go ahead. You take your time. We will do
- 10 it when we come back from the break.
- MR. SOUTHMAYD: Thank you.
- 12 JUDGE SIPPEL: I would like to ask two questions
- and you can decide whether or not -- well, I want to ask one
- question that I definitely want you to answer now, okay.
- 15 If you would just give me your understanding, what
- is your layman's understanding, you have been using this
- 17 term "Wrangell Radio Group exception," did I use that right
- 18 term -- is it exception? Yes. you have been using that
- 19 terminology as a shorthand in explaining a lot of this
- 20 testimony.
- 21 THE WITNESS: Yes.
- 22 JUDGE SIPPEL: Can you just give me a thumbnail of
- exactly what do you mean by that?
- 24 THE WITNESS: Okay
- JUDGE SIPPEL: What to you does it mean, the

- 1 Wrangell Radio Group exception?
- THE WITNESS: Okay. It stems from a I don't know
- 3 if it's a decision --
- 4 JUDGE SIPPEL: It's a Commission decision back in
- 5 1975.
- 6 THE WITNESS: Yes.
- 7 JUDGE SIPPEL: But that's all right. I understand
- 8 the source of it. But what's in your head about it?
- 9 THE WITNESS: Okay. It was initially applied to
- 10 TV translators to originate local programming. It became
- 11 applied -- the staff began applying it to FM translators as
- well in Alaska because there just wasn't many stations to
- 13 speak of up there.
- 14 And so they liberally granted virtually anything
- 15 you asked for in Alaska, and stations that are normally
- 16 prohibited from having translators could cross-band
- 17 translate and put an FM translator somewhere else.
- 18 If you take a look at all the translators in
- 19 Alaska, you will find a dearth of weird kind of things that
- 20 have been found by the Commission of translators that are
- 21 all over the place that translator AM stations, the --
- JUDGE SIPPEL: All right, that's all right.
- 23 THE WITNESS: -- open single delivery.
- JUDGE SIPPEL: Yes, I don't need that detailed
- 25 explanation.

- 1 You are basically using this as a -- that Alaska
- 2 has. from your standpoint, Alaska has traditionally received
- 3 very liberal exceptions from --
- 4 THE WITNESS: That is correct.
- 5 JUDGE SIPPEL: -- restrictive rules because there
- 6 are few stations up there, and it's a great big place.
- 7 THE WITNESS: That's exactly right.
- 8 JUDGE SIPPEL: Think of Texas.
- 9 THE WITNESS: It's more than twice the size of
- 10 Texas.
- JUDGE SIPPEL: There you go. All right. I just
- want to be sure I understand where you are coming from when
- 13 you use that shorthand.
- 14 THE WITNESS: We have been dealing with this for
- 18 years, and it's just like -- we have probably become too
- 16 familiar with it, I suppose, but --
- JUDGE SIPPEL: No, that's okay. You don't have to
- 18 go into that. I just want to be sure I understand what's in
- 19 your head.
- 20 Okay, now, the other question I have, and you can
- 21 do this with me either now or when you come back, this is
- 22 not a test, but there is a caption to this order show cause,
- and I just want to eb sure that I am on target with what you
- 24 know to be the case.
- 25 There are three groupings of licenses in this

- 1 caption, all right. Now which is the grouping that was the
- 2 subject to the injunction that you turned off in August of
- 3 this year?
- 4 Do you want a copy of this before you --
- 5 THE WITNESS: Well, I'm not sure what you're
- 6 looking at there.
- 7 The injunction --
- 8 JUDGE SIPPEL: Which are the ones that you ceased
- 9 operating as of August of this year?
- 10 THE WITNESS: Okay. The translators that say,
- that are listed before "Former licensee of FM translator
- 12 stations."
- 13 JUDGE SIPPEL: All right.
- 14 THE WITNESS: These seven.
- JUDGE SIPPEL: Those seven?
- 16 THE WITNESS: Yes.
- 17 JUDGE SIPPEL: All right. And that's accurate.
- 18 And when you turned them off, or you ceased operating,
- 19 physically what have you done? Have you just turned a
- 20 switch on them?
- 21 THE WITNESS: Just turned the power switch off.
- JUDGE SIPPEL: All right. Any kind of -- are they
- stored in moth balls or you don't have to do that?
- THE WITNESS: Well, they are dormant. I mean,
- 25 there is no power running through these translators. They

- 1 are not broadcasting.
- JUDGE SIPPEL: Right. All right. Now, then there
- is a group up above that that says "Licensee of FM
- 4 translator stations."
- 5 Do you see where I am?
- THE WITNESS: Yes.
- 7 JUDGE SIPPEL: What does that -- what do they
- 8 pertain to?
- 9 THE WITNESS: K292ED and K285DU are fill-in
- 10 translators that are within our primary contour of our
- 11 station at Homer, KWW-FM.
- 12 JUDGE SIPPEL: Those are fill-ins?
- 13 THE WITNESS: Yes.
- 14 JUDGE SIPPEL: Okay.
- 15 THE WITNESS: The third line or fourth line is the
- two stations in Seward which aren't a part of this
- 17 proceeding at this time, I guess.
- JUDGE SIPPEL: Well, okay. So Seward, Alaska,
- 19 those are -- those are translator stations?
- 20 THE WITNESS: Yes.
- 21 JUDGE SIPPEL: And they are subject to this
- 22 proceeding, as part of this proceeding because they are in
- 23 the caption of the case.
- 24 THE WITNESS: Oh, I see.
- JUDGE SIPPEL: But those are operating?

- 1 THE WITNESS: Those are operating, yes.
- JUDGE SIPPEL: Nobody has told you -- well, you
- 3 haven't been told to cease operating those yet?
- 4 THE WITNESS: No. The Commission just renewed my
- 5 licenses again. They reviewed it in December of 1999
- 6 through February 2006. They renewed them again in the May
- 7 2001 order, and then it issued the immediate show cause
- 8 order to revoke them.
- JUDGE SIPPEL: All right. Well, that's a
- 10 different reason, different issue.
- 11 THE WITNESS: Right.
- JUDGE SIPPEL: But right now you are operating all
- of those translators but these translators are subject to --
- 14 are at risk, in effect, by virtue of this show cause
- 15 proceeding?
- 16 THE WITNESS: Yes. Because if the primary
- 17 stations go away, we have nothing left to broadcast.
- 18 JUDGE SIPPEL: All right. Okay.
- 19 Now, the licensee of stations, now the one that
- the category up above.
- THE WITNESS: Yes.
- JUDGE SIPPEL: Those are -- the first one is an AM
- 23 station; is that right?
- 24 THE WITNESS: AM station.
- 25 JUDGE SIPPEL: And then the rest obviously say

- 1 that they are FMs?
- 2 THE WITNESS: That's correct.
- JUDGE SIPPEL: So those are stations that exist
- 4 independently of the translators. They support the
- 5 translators?
- 6 THE WITNESS: Two of them.
- 7 JUDGE SIPPEL: Which ones are those?
- 8 THE WITNESS: KWBA (FM) --
- JUDGE SIPPEL: FM. Those have the translators
- 10 affiliated with them?
- 11 THE WITNESS: Yes.
- JUDGE SIPPEL: Okay. And for the Homer, Alaska,
- okay, you've got one down here, K285DU, Homer, Alaska?
- 14 THE WITNESS: Yes.
- JUDGE SIPPEL: Does that tie in with the --
- 16 THE WITNESS: That translates KWW-FM, because we
- 17 are a mountainous place, and we have some signal
- 18 difficulties, and that translator fills in a marginal signal
- 19 there.
- 20 JUDGE SIPPEL: All right. And what about the
- 21 Seward, the two for Seward?
- 22 THE WITNESS: Those would be considered other area
- translators. They are beyond our primary contour.
- JUDGE SIPPEL: Which of the licensee stations up
- 25 here do they relate to?

- 1 THE WITNESS: Both of them, KWW-FM and KPEN-FM
- 2 are the Seward stations.
- JUDGE SIPPEL: And KPEN?
- 4 THE WITNESS: Yes.
- 5 JUDGE SIPPEL: Okay. And I take it the Bureau's
- 6 position is, with respect to these stations, is the Bureau
- 7 thinks that **all** of these stations that I just listed or that
- 8 we just talked about here should be revoked? Is that what
- 9 your position is?
- 10 MR. SHOOK: Well, in terms of --
- JUDGE SIPPEL: Well, that's what -- I'm sorry, let
- 12 me rephrase that question.
- From the Bureau's standpoint, those are the
- 14 stations that are at risk in this proceeding?
- MR. SHOOK: Correct.
- 16 JUDGE SIPPEL: All right. While I am on this
- 17 subject, I just want to just give you some thoughts that I
- 18 have in my mind about this. It would be helpful in the
- 19 proposed findings and maybe even before the propose findings
- if you could stipulate to it, to have some kind of a chart
- 21 presentation on these stations, particularly the translator
- 22 stations with respect to which of them are received
- exceptions, and which of those exceptions were erroneous
- 24 exceptions, and some kind of a -- you know, a set up so that
- 25 I can see the dates at which the exemptions were granted. I

- think those are the -- and certainly, as I have done here,
- 2 you know, what main stations **do** the respective translators
- 3 relate to.
- 4 MR. SHOOK: Your Honor, in some respects, at least
- 5 the Bureau's position is already spelled **out** in official
- 6 notice Exhibit 8 --
- 7 JUDGE SIPPEL: All right.
- 8 MR. SHOOK: -- in terms of what waivers were
- 9 granted and when they were granted.
- 10 JUDGE SIPPEL: All right. Does it also specify in
- 11 there which ones were granted in error or believed to have
- 12 been granted in error?
- MR. SHOOK: I believe so. And to the extent that
- 14 it leave anything unclear, we have official notice Exhibits
- 15 ll, 12 and 13, which are the Commission decisions, which
- 16 also address those questions.
- 17 JUDGE SIPPEL: All right. Well, let me just say
- that what I have said something for you to be thinking
- 19 about, and you know, maybe it's an impractical thing. But
- 20 as I am hearing this testimony, and you know, something said
- 21 about this particular translator and this particular
- translator, it's a little bit difficult to keep it all in
- 23 mind.
- 24 MR. SHOOK: We have -- we have no doubt that that
- 25 is the case. I'm sure all of us have jumped through a few

```
1
      hoops trying to figure out what in the world we are looking
2
      at.
                JUDGE SIPPEL: You are not surprised to hear my
 3
      confession?
 4
 5
                MR. SHOOK: No, sir.
                JUDGE SIPPEL: Okay.
 6
7
                MR. SHOOK: I have the same confession; just for
      an earlier point in time.
8
                JUDGE SIPPEL: Okay. It's 12:30. You know, we'll
9
10
      come back at a quarter of two, and we will still be -- are
      you finished with this witness?
11
                MR. SHOOK: Yes, sir.
12
                JUDGE SIPPEL: All right. We will be back on the
13
      stand for redirect for you -- actually redirect by your
14
15
      attorney.
                All right, we are in recess. Thank you.
16
                MR. SOUTHMAYD: Thank you.
17
                (Whereupon, at 12:30 p.m., the hearing in the
16
      above-entitled matter was recessed, to resume at 1:45 p.m...
19
      this same day, Wednesday, September 25, 2002.)
20
      //
21
      11
22
      //
23
```

//

11

24

25

1	<u>AFTERNOON SESSION</u>
2	(1:45 p.m.)
3	JUDGE SIPPEL: Okay, we are back in session.
4	Mr. Southmayd?
5	MR. SOUTHMAYD: Your Honor, I had a question about
6	my turn at bat if you will now. It's my understanding that
7	Mr. Becker's testimony, in Mr. Becker's testimony he wore
8	two hats, if you will; that he was the adverse witness for
9	the Bureau, and called by the Bureau as an adverse witness;
10	and that while he was up there, we also entered our direct
11	case into the record, and he was also cross-examined on
12	that.
13	I would assume, therefore, that my opportunity
14	with Mr. Becker as to the materials covered by the Bureau
15	not relating to his direct testimony is on the manner of
16	cross-examination as opposed to redirect.
17	JUDGE SIPPEL: Well, I'm not sure it's all
18	redirect unless you don't you're not interested in cross-
19	examining your own witness, I don't think.
20	MR. SOUTHMAYD: Well, he was called as a adverse
21	witness.
22	JUDGE SIPPEL: Well, you know, I don't care. You
23	can ask him whatever questions you want to ask him.
24	MR. SOUTHMAYD: Okay, thank you, Your Honor.
25	JUDGE SIPPEL: In whatever context it is, I'm not
	Heritage Reporting Corporation (202) 628-4888

- 1 going to worry about it.
- MR. SOUTHMAYD: Also, you had asked before the
- 3 lunch break that we consider putting all of the Bureau
- exhibits into the record. We are prepared to do that, go
- 5 along if that's Your Honor's preference. We do have an
- 6 objection to just one of the exhibits.
- 7 JUDGE SIPPEL: Which one would that be?
- MR. SOUTHMAYD: That would be, and it's a limited
- 9 objection, EB Exhibit 23, which contains certain
- 10 confidential financial information on Peninsula
- 11 Communications; specifically its income statement for three
- 12 years and its balance sheet for four years.
- 13 JUDGE SIPPEL: All right.
- 14 MR. SOUTHMAYD: At the time -- I'm sorry, Your
- 15 Honor.
- JUDGE SIPPEL: Go ahead. No, I was going to say
- 17 that's in -- the witness has indicated that he wanted that
- 18 treated confidentially.
- 19 MR. SOUTHMAYD: So what we would ask is that, and
- 20 consistent with Your Honor's discovery order of June 20th,
- 21 that you would consider a motion for protective order for
- the use of these materials at hearing, although they had to
- 23 be exchanged in discovery but held in confidentiality by the
- Bureau for the purposes of discovery. We don't -- we don't
- want these publicly disclosed because of the highly

- 1 confidential nature. But we understand that the Bureau may
- want finding made on them.
- 3 It was our understanding in producing them that
- 4 they would be held in confidentiality and used for the
- 5 purposes of discovery and not put into the record in this
- 6 proceeding.
- 7 JUDGE SIPPEL: Could they be put in in some kind
- 8 of abbreviated form, only the things that were going to be
- 9 used in findings? I mean, I don't know how we do it, but
- 10 what's your reaction to this, Mr. Shook?
- 11 MR. SHOOK: Well, there is certain line items that
- we are certainly not going to reference in findings and
- 13 conclusions, but there would be line items in all likelihood
- 14 relative to Anchorage, to Kodiak, conceivably to Seward, but
- 15 certainly Kodiak, that I'm not sure how we could do this
- without actually referencing some of the numbers.
- 17 MR. SOUTHMAYD: Is it possible to have this
- 18 exhibit part of -- the concern is to have it generally
- 19 available for public inspection, including Mr. Becker's
- 20 competitors. Is it possible to have it as part of the
- 21 record for the purposes of the judge, the Bureau, and PCI in
- 22 its findings without having it readily available to the
- 23 public? Could there be an order that it not be included in
- 24 public documents but could be privately handed to --
- JUDGE SIPPEL: Well, I think it could be put under

- 1 seal, but it would only -- I would rather see it put in with
- 2 having the parts that are not going to be -- that are agreed
- 3 to be protected, to be just marked out. We will just delete
- 4 it out so that the document will speak for itself in
- 5 connection with the findings.
- 6 Another possibility, another approach might be if
- 7 you and Mr. Shook could agree to a stipulation as to
- 8 specific line items that you want, and just stipulate to
- 9 those numbers, and then we could substitute the sub-
- 10 stipulation for the complete document that's in here now.
- 11 MR. SOUTHMAYD: Seems workable to me, Your Honor.
- MR. SHOOK: I think we could do that.
- 13 JUDGE SIPPEL: Well, let's do it that way then.
- 14 Then what I will do I will receive all these in evidence
- with the exception of that one. That will not be received.
- 16 I'll give you the copy that I have. Mr. Shook can hang on
- to his until you get the stipulation worked out. There is
- 18 no purpose for me to have it. And when we come in the next
- 19 time you can offer that as a substitute exhibit, the
- 20 stipulation, whatever it might be, and we'll just put that
- 21 in that space. I guess since it's a stipulation the Bureau
- 22 could technically be sponsoring it, so we are dealing with
- 23 the Bureau exhibits. I mean, I -- well, maybe you can find
- a more creative way to do it, but I mean, I'm just trying to
- think in terms of filling up the space, all right, so there

- 1 is not an empty space.
- 2 MR. SHOOK: Well, conceivably we could have a
- 3 substituted EB-23.
- 4 MR. SOUTHMAYD: Correct.
- JUDGE SIPPEL: That's true.
- 6 MR. SHOOK: Which would be agreed upon --
- 7 MR. SOUTHMAYD: Yes.
- 8 MR. SHOOK: -- the specific numbers and matters to
- 9 which they pertain.
- MR, SOUTHMAYD: Right.
- JUDGE SIPPEL: That would make sense.
- 12 All right, I will do it this way then. I'm going
- to grant the Bureau's motion, and with the exception of EB
- No. 23, which we have been discussing, Peninsula
- 15 Communications, Inc. income statements for 1999, 2000, 2001,
- 16 the -- well, you show 1998 balance sheets. Anyway, it's
- 17 four pages of Peninsula's financial statements, with the
- 18 exception of those four pages the Bureau's exhibits are
- 19 hereby received in evidence, and those will include, with
- 20 the exception of Exhibit 23, EB Nos. 1 through 25, and I
- 21 would call official notice documents Nos. 1 through -- 1
- through 20, official notice Exhibits 1 through 20. The
- other three exhibits that the Bureau sponsored are already
- in evidence this morning. And I think that will be clear
- 25 enough for the record. I will certainly have my legal tech

1	work with the court reporter to be sure that the record is
2	clear in terms of each of these documents being received
3	into evidence.
4	(The documents referred to
5	were marked for identification
6	as EB Exhibit Nos. 1 through
7	23, 25, and Official Notice
8	Exhibits 1 through 20 were
9	received in evidence.)
10	JUDGE SIPPEL: Anything further on that?
11	MR. SHOOK: No, Your Honor.
12	JUDGE SIPPEL: I was going to go off the record so
13	I can return my copy of No. 23. I don't need it . Off the
L4	record for a minute.
15	(Discussion off the record.)
16	JUDGE SIPPEL: Mr. Southmayd, are you ready to
17	proceed now with your examination of your client?
18	MR. SOUTHMAYD: Yes, sir.
L 9	MR. SHOOK: Your Honor, I do have one
20	JUDGE SIPPEL: Well, you can come to the stand,
21	Mr. Becker
22	MR. SHOOK: One question, if nothing else
2 3	JUDGE SIPPEL: Sure.
24	MR. SHOOK: relative to Mr. Southmayd's
25	questioning about how he is to treat his own witness. And

- 1 that is, whether or not Mr. Southmayd is allowed to lead his
- 2 client.
- JUDGE SIPPEL: I'm go to treat it as redirect, and
- 4 if I treat it as redirect, I am going to limit the use of
- 5 leading. Certainly, you would not suggest answers to your
- 6 client. Leading questions with respect to getting into an
- 7 area with respect to background is fine because it's just
- 8 going to move things along. But on substantive matters --
- 9 on substantive matters which are -- well, with substantive
- 10 matters which relate to his direct testimony, this is
- 11 redirect.
- 12 MR. SOUTHMAYD: Correct.
- 13 JUDGE SIPPEL: In other areas, I will permit
- 14 cross-examination if it's -- if it's what he testified to as
- 15 Mr. Shook's witness. However, I will not permit leading
- 16 questions or to suggest answers.
- 17 MR. SOUTHMAYD: Thank you, Your Honor.
- 16 JUDGE SIPPEL: That's half a loaf. Let's qo
- 19 carefully on this.
- 20 You are under oath.
- 21 THE WITNESS: Yes, Sir.
- JUDGE SIPPEL: Your attorney will now be asking
- 23 you questions. I want you to be -- you know, answer the
- questions as they are asked, of course, but there may be
- 25 some times when Mr. Shook or Ms. Lancaster will be

1 objecting. And if they do object, be sure you stop y
--

- 2 answer right then and there so I can rule on it.
- Okay, you may proceed, sir.
- 4 MR. SOUTHMAYD: Thank you, Your Honor.
- 5 Whereupon,
- ????? BECKER
- 7 having previously duly sworn, was recalled as a
- 8 witness and was examined and testified further as follows:
- 9 REDIRECT EXAMINATION
- 10 BY MR. SOUTHMAYD:
- 11 Q Mr. Becker, I would like to start with your direct
- 12 testimony. On page 1, paragraph 2, certain -- there is
- 13 certain testimony concerning -- certain previous testimony
- 14 concerning efforts you had made in terms of legislation.
- 15 Now this testimony was admittedly stricken, but as I recall
- the Court indicated they would allow me to ask you your
- 17 state of mind in pursuing this legislation.
- And so my question is, what was your state of mind
- in pursuing this proposed legislation?
- 20 A My state of mind was to fix what I perceived to be
- 21 a problem of conflict in the Communications Act between the
- 22 permission granted by 307(c) (3) to continue to operate and
- 23 the conflict that occurs if ordered to turn off during that
- period for more than 12 months, which would moot any appeal
- 25 that would be filed in connection with licenses which were

- 1 terminated or revoked, but which continued in effect.
- 2 So my state of mind was the reason for pursuing
- the legislation thing was to fix the problem so that someone
- 4 else doesn't get trapped in this same mess that I'm in.
- 5 Q Thank you.
- 6 There was testimony earlier in response to a
- 7 question from counsel to the Commission regarding Mr.
- 8 Goodwin?
- 9 A Yes.
- 10 Q And who is Mr. Goodwin?
- 11 A Mr. Goodwin was my partner when we initially
- 12 started Peninsula Communications in 1980, circa 1980.
- 13 Q And his wife was named what?
- 14 A Joyce Goodwin.
- Q Okay. And at some point, as your testimony has
- shown, you and your wife bought out their stock interest in
- 17 Peninsula; is that correct?
- 18 A That is correct.
- 19 Q There was some question whether Mr. Goodwin
- 20 continued to have a role in station operations after that
- 21 transaction.
- Did he have a role? Did he not have a role? What
- if any, role did he have?
- 24 A Well, I think as I explained before, this goes
- 25 back 20 years so my memory is not super good. But to the

- best of my recollection, Mr. Goodwin left, I think, around
- 2 1982, and there was a several month period of transition
- where he had told me that they were leaving, and during that
- 4 time we negotiated **a** buyout for their ownership of their
- 5 stock, and eventually they both departed Peninsula
- 6 Communications after the buyout was in place and we had
- 7 agreed to go ahead and buy their part of the stock.
- 8 Q Did Mrs. Goodwin have any continuing role after
- 9 1982?
- 10 A Neither of them did, no
- 11 Q Mrs. Goodwin, what's her first name again?
- 12 A Joyce.
- 13 Q Is she related to any of the witnesses in this
- 14 proceeding?
- 15 A Yes.
- 17 A John Davis's sister
- 18 Q John Davis's sister?
- 19 A Yes.
- 20 Q I think you indicated in response to questions
- 21 from counsel for the Commission that Mr. Coval was your
- 22 sales manager?
- \mathbf{A} Yes.
- Q Did he have any responsibility over whether the
- translators terminated their operation or not?

1	Α	No.

- 2 JUDGE SIPPEL: Did you give that spelling of his
- 3 name to the reporter yesterday?
- 4 MR. SOUTHMAYD: C-O-V-A-L.
- JUDGE SIPPEL: Thank you.
- BY MR. SOUTHMAYD:
- 7 Q Now, Mr. Becker, you indicated in response to
- 8 questions from counsel yesterday that your stations -- that
- 9 your company has salespeople; is that correct?
- 10 A Yes.
- 11 Q Do any of those salespeople sell exclusively
- 12 advertising on the translators?
- 13 A Not exclusively on the translators, no.
- 14 Q Have you ever sold advertising to an advertiser
- 15 strictly on a translator or a number of translators?
- 16 A Never.
- Is it possible for an advertiser to, by strictly
- 18 advertising on the Kenai translator?
- 19 A No, because of the way, the technical way the
- translator performs, it's not possible the way we have it
- set up to originate programming different than the parent
- 22 station. A translator rebroadcasts the parent station. So
- whatever goes on the parent station plays on the
- 24 translators.
- 25 Q If you could turn to EB Exhibit 21, do you recall

- 1 seeing this yesterday?
- \mathbf{A} Yes.
- 3 Q And do you recall being questioned on this
- 4 yesterday by counsel to the Commission?
- 5 **A** I do.
- O Do you recall being asked to read certain sections
- of your deposition transcript --
- 8 A Yes.
- 9 Q -- in connection with this? And specifically, do
- 10 you recall being asked to read certain entries between pages
- 11 158 and 160?
- 12 A Yes.
- 13 Q Were there certain portions of that, of those
- three pages of deposition testimony were not read into the
- 15 record?
- 16 A I don't recall exactly what I read into the
- 17 record. So I don't remember,
- MR. SOUTHMAYD: Your Honor, I would like to give
- 19 my witness a copy of the transcript of his deposition.
- JUDGE SIPPEL: Sure. It is for purposes of
- 21 directing him to material that relates to this material?
- MR. SOUTHMAYD: Yes, that relates to this letter
- and relates to examination yesterday by counsel to the
- 24 Bureau.
- JUDGE SIPPEL: You may proceed. You may approach

- the witness. Do I have a copy of the deposition?
- MS. LANCASTER: You have --
- JUDGE SIPPEL: Yes, I do. Thank you. I've got
- 4 it.
- 5 BY MR. SOUTHMAYD:
- 6 Q Now, Mr. Becker, do you recall, and I'm referring
- 7 to pages 158 to 159, this testimony in your deposition and
- 8 the subject of it?
- 9 A Well, I believe the pages were 159 to 160.
- 10 Q Okay, involving what subject?
- 11 A The subject was a letter that Mr. Jacobus sent to
- 12 Mr. Palmoroy.
- 13 Q And is that letter EB Exhibit 21 --
- 14 A Yes.
- 15 Q -- previously referred to?
- 16 A Yes.
- 17 O And do you recall being asked by counsel whether
- 18 you agreed or disagreed with sentence number two in the
- 19 letter beginning, "Peninsula Communications cannot
- voluntarily cease operation"?
- A Yes.
- 22 Q And do you recall what your response was?
- 23 A Well, I believe I referred to my deposition, and
- that's I thought was what I read into the record yesterday.
- 25 Q Do you believe that your deposition testimony was

- 1 consistent with the answer that you gave yesterday?
- 2 A I think it was. Yes.
- 3 Q What section of your deposition testimony are you
- 4 referring to? I wonder if you would read it.
- 5 A Starting on page 159, line 22. The question was,
- 6 "In other words, if the seven translators were forced to
- 7 shut off if you were -- if Peninsula was forced to shut off
- 8 the seven translators, what you are saying is that
- 9 Peninsula's business would be so adversely affected that
- 10 it -- for all intensive purposes have to shut down?"
- And my answer was, "No, I'm not saying that at
- 12 all."
- "Okay, then what are you --"
- "I'm saying that it would be adverse to our
- business, obviously."
- 17 your deposition?
- 18 A Yes.
- 19 Q Thank you.
- JUDGE SIPPEL: Let me ask the question, is it true
- 21 today?
- 22 THE WITNESS: It's true as I stated in my
- 23 deposition, it would be adverse. And the reason this line
- 24 appears, I believe, is Mr. Jacobus wrote this letter prior
- to me seeing it. I received it a copy after --

- 1 JUDGE SIPPEL: You received it. I asked you a
- 2 very simple question. You answered your counsel. You said
- 3 the testimony that you read into the record was your
- 4 deposition testimony was true at the time, at the time you
- 5 gave the testimony.
- THE WITNESS: Yes.
- 7 JUDGE SIPPEL: On August 18th.
- 8 THE WITNESS: Yes.
- JUDGE SIPPEL: I assume the answer to the question
- is it's true today?
- 11 THE WITNESS: Yes.
- 12 JUDGE SIPPEL: Thank you.
- BY MR. SOUTHMAYD:
- 14 Q Mr. Becker, with regard to the 1991 report and
- order by the FCC, that is, official notice Exhibit 4,
- released December 4, 1990.
- 17 A I have it.
- 18 Q In response to -- do you recall being questioned
- 19 about this document by counsel for the Commission yesterday?
- 20 A Yes.
- 21 Q Do you recall being asked when you first read the
- 22 report and order?
- 23 A Yes.
- Q And do you recall what your response was?
- 25 A 1996.

1	Q Is that the first time you became aware of this
2	order, 1996?
3	A No.
4	Q When did you first become aware of it?
5	f A Well, I had read about this translator proceeding
6	in Radio World and other media trade magazines. Sort ${f of}$
I	followed it in the media. But really didn't pay much
8	attention to it because I was under the impression that it
9	applied only to the continental U.S.
10	Q And can you give me the time frame on when you
11	became aware, read about it, and so forth?
12	A It would be probably a time period from 1990
13	through '96.
14	Q So initially about the time the report was issued?
15	A Yes.
16	Q Mr. Becker, do you recall questions from counsel
17	about rating surveys?
18	A Yes.
19	Q And market rating surveys in markets in which you
20	have stations?
21	A Yes.
22	Q Do these rating surveys reflect rating points for
23	translators?

So based on -- is it true then that based on the

No.

Α

Q

24

25

- 1 ratings information in these markets, there is no way to
- 2 tell how popular individuals translators are?
- 3 A That's correct.
- 4 Q Mr. Becker, do you recall being asked by counsel
- 5 regarding your request for stay filed with the D.C. Court of
- 6 Appeals in an attempt to have a stay issued in this year,
- 7 2002? I'm sorry.
- 8 A Could I re-answer that question, the previous one?
- 10 A Or clarify it.
- 11 The one exception, which I hadn't really thought
- about, but comes to mind is the rating service that we had
- for Kodiak would be an exception because the primary station
- 14 could not be heard in Kodiak, and therefore the ratings that
- 15 come out of a Kodiak survey would reflect listenership for
- translator only in that situation.
- 17 However, on the peninsula, it would be very hard
- 18 to distinguish because the primary stations are heard on the
- 19 peninsula, and would be kind of combined with peninsula
- 20 listening.
- 21 Q Thank you for clarifying that.
- 22 With regard to your 2002 request for stay in the
- 23 D.C. Circuit Court of Appeals, what was the reason you filed
- 24 that request for stay?
- 25 A 2002 request for stay for the D.C. Circuit was

- filed primarily to deal with the injunction that had been
- 2 issued through the Alaska District Court.
- Why did you file a request for stay in the D.C.
- 4 Court of Appeals in connection with an injunction by the
- 5 Alaska District Court?
- 6 A Because the Ninth Circuit had ruled the only place
- 7 that we could go to get a stay that would stop the
- 8 injunction was to the D.C. Circuit.
- 9 Q Was it your intention in filing the stay request
- in the D.C. Circuit to stay the FCC order --
- 11 A No.
- 12 Q -- in 2001? Why not?
- 13 A There was no need to stay.
- 14 Q Can you explain that?
- 15 A Yes. We had continuing authority to operate under
- 16 Section 307(c) (3) with licenses which continued in effect
- because we had timely filed an appeal under Section 402,
- 18 which came within the scope of Section 405 referenced in
- 19 307(c)(3).
- 20 Q Thank you.
- Mr. Becker, if you could refer to EB Exhibit No.
- 22 4, page 36.
- A I have it.
- 24 Q Is that an application for license renewal for
- your various translators in Alaska?

- 1 A Yes.
- 2 Q And if you could look at page 40, question 5(a)
- 3 and (b).
- 4 A I see them.
- 5 Q How did you answer those?
- 6 A Yes on 5(a) and yes on 5(b)
- 7 Q Okay, now if you could go to that same exhibit --
- 8 strike that.
- Did you uniformly answer yes to 5(a) and (b) on
- 10 all your license renewal applications for these translators?
- 11 A To the best of my recollection, yes.
- 12 Q Now if you could go to page 1 of EB Exhibit 4.
- 13 A I have it.
- 14 Q Is that a 1997 license renewal application for
- 15 your translator in Kodiak, Alaska?
- 16 A Yes.
- 17 Q And in response to question 5(a) and (b), what did
- 18 you check there?
- 19 A I checked "No.".
- Q Now, were those the same question 5(a) and (b)
- that you had previously checked "yes" in connection with
- your 1995 license renewal applications for your translators?
- 23 A Yes.
- Q How do you explain the different answers?
- A We received a letter from Linda Blair in '96, in